



Ensuring Rights & Choices for All

A decorative horizontal border with a repeating geometric pattern in teal and white, consisting of diamond and square shapes.

HUMANITARIAN PREPAREDNESS AND RESPONSE PLAN 2025

A horizontal bar at the bottom of the page, divided into a teal section on the left and an orange section on the right.

DELIVERING A WORLD
WHERE EVERY
PREGNANCY
IS WANTED



EVERY CHILDBIRTH
IS SAFE



EVERY YOUNG
PERSON'S POTENTIAL
IS FULFILLED



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ENSURING RIGHTS AND CHOICES FOR ALL



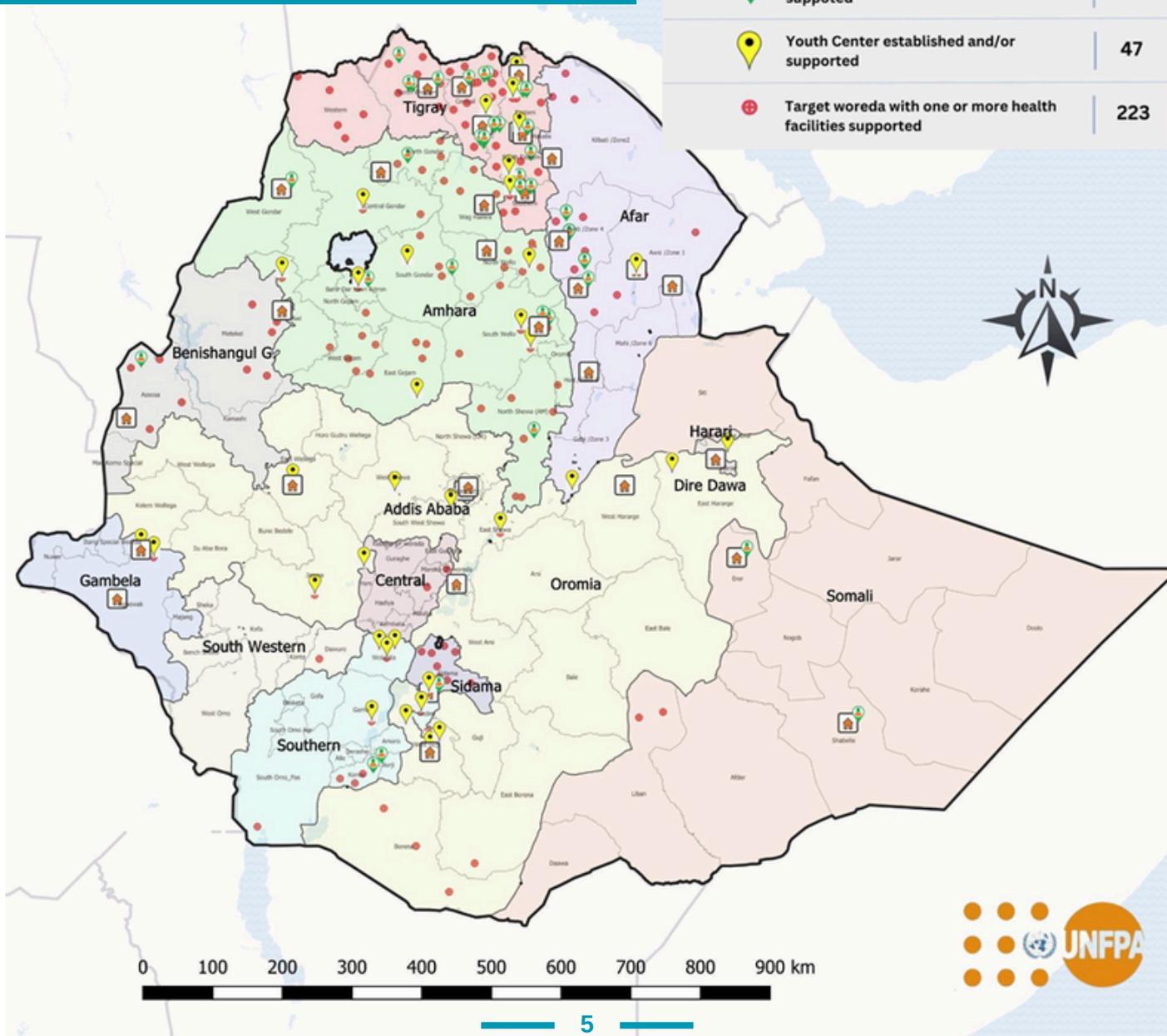


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UNFPA INTERVENTION SITES IN 2025

	One Stop Centers (OSCs) supported	32
	Women and Girls Friendly space (WGFs) supported	65
	Youth Center established and/or supported	47
	Target woreda with one or more health facilities supported	223



AT A GLANCE



UNFPA ETHIOPIA HUMANITARIAN
PREPAREDNESS AND RESPONSE
PLAN (HPRP) 2025 APPEAL

\$ 38,132,081



HPRP

\$ 36,561,728



REFUGEES

\$ 1,570,353

KEY RESPONSE TARGETS

OVERALL UNFPA TARGET POPULATION



**COUNTRY
HRP PIN**

2,737,425

2,776,116

PROTECTION (GBV)

HEALTH (SRH)



**COUNTRY
HRP TARGET**

2,034,483

1,651,113



**UNFPA HRP
TARGET**

1,045,901

647,259



**UNFPA
REFUGEE
TARGET**

230,420



**TOTAL
UNFPA
TARGET**

1,923,580

UNFPA Target per Region

The table below provides a regional breakdown of targets and population types, based on the severity of needs identified in the 2025 Ethiopia Humanitarian Needs Overview and Response Plan (HNO/HRP). These needs are driven by a complex interplay of factors, including seismic risks, inter-communal conflicts, extreme climate events, and political instability.

REGIONS	IDPS	HOST POPULATIONS	REFUGEES	TOTAL
Afar	32,220	16,598		48,818
Amhara	215,311	681,819	130,420	1,027,550
Somali	71,914	52,076	50,000	173,990
Tigray	233,266	80,354		313,620
Benshangul Gumuz	3,444	4,382	50,000	57,826
Gambela	441	2,497		2,938
Oromia	57,397	192,156		249,553
Sidama	6,198	21,974		28,172
South Ethiopia	1,267	19,846		21,113
TOTAL	621,458	1,071,702	230,420	1,923,580

Introduction

This nationwide UNFPA Humanitarian Prevention and Response Plan 2025 addresses the critical Sexual and Reproductive Health (SRH) and Gender-Based Violence (GBV) needs arising from Ethiopia's complex humanitarian landscape, including the influx of refugees and returnees. Informed by key humanitarian frameworks and aligned with UNFPA's strategic priorities, the plan employs a Humanitarian-Development-Peace nexus approach to foster sustainable solutions. Recognizing the dynamic nature of the context, this plan will be regularly updated to respond to emerging challenges, providing a focused analysis of humanitarian issues, SRH, GBV needs, gender dynamics and harmful practices, and UNFPA's integrated response strategies and funding requirements.



National Context

With a population of over 129.7 million (2023), Ethiopia is Africa's second most populous and diverse nation, facing compounded fragility due to multiple shocks, including conflict and climate change. According to the 2025 Humanitarian Needs Overview (HNO), over 19 million people require humanitarian assistance, including more than 1 million refugees hosted in the country. The crisis has significantly affected 14.8 million people and displaced over 4.6 million.

As a result of ongoing conflict, violence, and climate change, the number of people in need of GBV services is projected to reach 7.2 million in 2025, with 279 woredas identified as high-priority areas for GBV support and over 2.7 million people requiring SRH services.

The 2025 Humanitarian Response Plan (HRP) aims to address these complex challenges by targeting 1,651,113 women of reproductive age and sexually active men with SRH services and reaching 2,034,483 individuals in need of GBV interventions.

In alignment with the HRP, UNFPA's Humanitarian Preparedness and Response Plan (HPRP) focuses on 1,923,580 individuals with unmet needs for SRH and GBV services, including 1,011,669 people in need of GBV support, 647,259 requiring SRH services, and 230,420 refugees requiring both.



19 MILLION
PEOPLE NEED
HUMANITARIAN
ASSISTANCE



1 MILLION
REFUGEES HOSTED



7.2 MILLION
PEOPLE IN NEED
OF GBV SERVICES



HRP
TARGETING
1,651,113
PEOPLE FOR SRH
SERVICES
2,034,483
PEOPLE FOR GBV
SERVICES

Impact of Conflict and Climate Change Shocks on GBV Prevention and Response Mechanisms:

Conflict and climate change in Ethiopia have eroded social support systems, exacerbated service delivery challenges, increased GBV incidence, and heightened the risk of Sexual Exploitation and Abuse (SEA). These factors have driven vulnerable populations, particularly women and girls, to negative coping mechanisms. The breakdown of systems has led to limited availability of quality specialized lifesaving GBV services, while the crisis has also contributed to a resurgence of Female Genital Mutilation/cutting (FGM) and child marriage, further hindering efforts to address harmful practices.



LIMITED AVAILABILITY OF LIFESAVING GBV SERVICES



RESURGENCE OF FEMALE GENITAL MUTILATION/CUTTING (FGM) AND CHILD MARRIAGE



HINDERING EFFORTS TO ADDRESS HARMFUL PRACTICES

Impact of the Conflict on the Health System:

Conflict has severely damaged the primary healthcare system, particularly in conflict-affected districts/woredas of Amhara, Tigray, Afar, Oromia, and Benishangul Gumuz regions. Damage includes the looting of 76 hospitals, 709 health centers, and 3,217 health posts, along with damage to blood banks, Woreda Health offices, and ambulances. Despite ongoing rehabilitation efforts, the extensive damage continues to disrupt essential health services.



LOOTED

76 HOSPITALS
709 HEALTH CENTERS
3,217 HEALTH POSTS

DAMAGED



BLOOD BANKS

WOREDAS HEALTH OFFICES

AMBULANCES





Afar Regional State

The Afar region is facing a severe humanitarian crisis driven by seismic risks, inter-communal conflicts, and extreme climate events. These overlapping crises have displaced populations, strained infrastructure—with only 20% of health facilities operational—and caused critical healthcare shortages. According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners will target 77,503 individuals in Afar, including 30,156 supported by UNFPA. SRH partners aim to reach 47,607 individuals, with UNFPA providing services to 18,662 of them.



ONLY
20%
OF THE HEALTH
FACILITIES ARE
OPERATIONAL

TARGETED INDIVIDUALS



	GBV	SRH
PARTNERS	77,503	47,607
UNFPA	30,156	18,662





Amhara Regional State

The Amhara region is facing a severe humanitarian crisis driven by ongoing conflict, attacks on civilians and infrastructure, economic collapse, and environmental stressors—exacerbated by governance and protection failures. These conditions have displaced over 666,000 people and led to the collapse of the education system, further strained by the presence of a significant refugee population. Women and girls are disproportionately affected, facing heightened risks of sexual violence and limited access to essential services. According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners aim to reach 1,424,288 individuals in Amhara, including 554,176 targeted by UNFPA. SRH partners plan to assist 874,874 individuals, with UNFPA supporting 342,954 of them, in addition to 130,420 refugees.



666,000
DISPLACED PEOPLE



PRESENCE OF A
SIGNIFICANT
REFUGEE
POPULATION



COLLAPSED
EDUCATIONAL
SYSTEM



INCREASED
SEXUAL
VIOLENCE AND
LIMITED ACCESS
TO ESSENTIAL
SERVICES

TARGETED INDIVIDUALS



REFUGEE

130,420

GBV

SRH

PARTNERS

1,424,288

874,874

UNFPA

554,176

342,954





Benishangul Gumuz Regional State

The Benishangul Gumuz region is facing a severe humanitarian crisis fueled by inter-communal conflict, political marginalization, and armed violence, leading to widespread displacement and food insecurity. The region hosts a large number of refugees and internally displaced persons (IDPs), placing significant strain on limited resources and hindering humanitarian access—especially in hard-to-reach areas. According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners will target 12,426 individuals in the region, including 4,835 supported by UNFPA. SRH partners aim to reach 7,633 individuals, with UNFPA targeting 2,992 of them, in addition to 50,000 refugees.

 CONFLICT & ARMED VIOLENCE	TARGETED INDIVIDUALS		 REFUGEE	50,000
 PRESENCE OF A SIGNIFICANT REFUGEE POPULATION		GBV	SRH	
 LARGE NUMBER OF INTERNALLY DISPLACED PERSONS	PARTNERS	12,426	7,633	
	UNFPA	4,835	2,992	





Gambella Regional State

Gambella region's humanitarian situation is deteriorating due to recurrent flooding and the presence of a large South Sudanese refugee population. Natural disasters are disrupting essential services and intensifying the impacts of conflict and displacement. According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners will target 4,663 individuals in Gambella, including 1,814 supported by UNFPA. SRH partners aim to reach 2,864 individuals, with UNFPA targeting 1,123 of them.

 DISPLACEMENT	TARGETED INDIVIDUALS		
	GBV	SRH	
 RECURRENT FLOODING			
 REFUGEE			
 CONFLICT & DISPLACEMENT			
	PARTNERS	4,663	2,864
	UNFPA	1,814	1,123





Oromia Regional State

The Oromia region is experiencing a complex humanitarian crisis driven by climate shocks, conflict, and displacement—particularly in its western and southern areas—resulting in widespread population movement and an urgent need for GBV services. According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners will target 396,191 individuals in Oromia, including 154,154 supported by UNFPA. SRH partners aim to reach 243,314 individuals, with UNFPA targeting 95,339 of them.

	TARGETED INDIVIDUALS	
	GBV	SRH
CONFLICT & DISPLACEMENT		
CLIMATE SHOCK		
URGENT NEED FOR GBV SERVICES		
PARTNERS	396,191	243,314
UNFPA	154,154	95,339





Sidama Regional State

The Sidama Region is facing a humanitarian crisis driven by the expansion of Lake Hawassa, which has displaced 6,460 people and threatens food security for approximately 17,013 internally displaced persons (IDPs). According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners in Sidama will target 44,726 individuals, including 17,402 supported by UNFPA. SRH partners aim to reach 27,473 individuals, with UNFPA targeting 10,770 of them.

EXPANSION OF
LAKE HAWASSA
RESULTED

 **6,460**
DISPLACED PEOPLE

THREATENS FOOD
SECURITY FOR
APPROXIMATELY

17,013
INTERNALLY
DISPLACED PERSONS

TARGETED INDIVIDUALS



	GBV	SRH
PARTNERS	44,726	27,473
UNFPA	17,402	10,770





Somali Regional State

The Somali region is facing a complex humanitarian crisis driven by recurring climate-related hazards and conflict-induced displacement. These challenges have severely undermined household resilience and strained local infrastructure. According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners in the Somali region will target 196,847 individuals, including 76,591 supported by UNFPA. SRH partners aim to reach 243,314 individuals, with UNFPA targeting 120,915 of them, in addition to 50,000 refugees.



**CONFLICT-DRIVEN
DISPLACEMENT**



**RECURRING
CLIMATE-RELATED
HAZARDS**

TARGETED INDIVIDUALS



REFUGEE

50,000

GBV

SRH

PARTNERS

196,847

243,314

UNFPA

76,591

47,399





South Ethiopia Regional State

The South Ethiopia Region is gripped by a complex humanitarian crisis driven by a confluence of recurrent droughts, conflict, floods, and disease outbreaks. This volatile environment disproportionately affects women and girls, contributing to widespread gender-based violence (GBV). According to the 2025 Country Humanitarian Response Plan (HRP), GBV partners in the region will target 33,520 individuals, including 13,042 supported by UNFPA. SRH partners aim to reach 20,590 individuals, with UNFPA targeting 8,071 of them.

 RECURRENT DROUGHTS	TARGETED INDIVIDUALS		
 CONFLICT			
 FLOODING	GBV	SRH	
 DISEASE OUTBREAKS	PARTNERS	33,520	20,590
	UNFPA	13,042	8,071



Tigray Regional State

A dire humanitarian crisis persists in the Tigray region, marked by ongoing tensions, the lingering effects of widespread displacement, and the severe erosion of essential services. This situation has created an environment where women and girls are particularly vulnerable to gender-based violence (GBV). In the 2025 country Humanitarian Response Plan (HRP), the GBV partners in Tigray region region, will target 497,905 individuals, of which UNFPA will target 193,730, while SRH partners will target 305,843, out of which UNFPA is targeting 119,890 individuals in the region.

 ONGOING TENSIONS	TARGETED INDIVIDUALS	
 WIDESPREAD DISPLACEMENT		
 SEVERE EROSION OF ESSENTIAL SERVICES	GBV	SRH
 WOMEN AND GIRLS VULNERABILITY TO GENDER-BASED VIOLENCE (GBV)	PARTNERS	305,843
	UNFPA	119,890
	497,905	193,730

UNFPA's Humanitarian Vision in Ethiopia





UNFPA aims to contribute to Ethiopia's humanitarian response, aligned with its transformative results and its mission to achieve a world where every pregnancy is wanted, every childbirth is safe, and every young person's potential is fulfilled. To this end, UNFPA will:

- Reduce preventable maternal deaths and unplanned pregnancies, and increase access to clinical care for rape survivors.
- Reduce rates of GBV through prevention actions aimed at sustainably transforming discriminatory gender norms.
- Increase resilience in high-risk locations.
- Increase trust, confidence, and positive interaction among young people in conflict-impacted regions to reduce inter-communal violence and rebuild social cohesion.

UNFPA's Role in the System-Wide Humanitarian Response Plan 2025

While UNFPA interventions in humanitarian response necessitate integration across diverse response clusters, the UNFPA response is closely intertwined with and aligned to two primary clusters: Protection and Health. Within the protection cluster, UNFPA assumes leadership in the Gender-Based Violence Area of Responsibility (GBV AOR), while within the health cluster, UNFPA spearheads the Sexual and Reproductive Health Working Group (SRH WG). Consequently, UNFPA's programmatic objectives are seamlessly coordinated and harmonized with the mandates of these two clusters.

UNFPA Inter-Agency Leadership





UNFPA's humanitarian interventions are integrated across various response clusters, closely aligned with the Protection and Health clusters.

- 1. Gender Based Violence Area of Responsibility (GBV AOR) in Ethiopia:** UNFPA co-leads the Gender-Based Violence (GBV) Area of Responsibility (AoR) with the Ministry of Women and Social Affairs (MoWSA) at the national level and in 9 regions, fostering collaboration among diverse partners to enhance GBV interventions. The AoR operates under three primary pillars: partnership and coordination; GBV prevention, response, and risk mitigation; and data and information management. The 2025 Humanitarian Response Plan (HRP) will prioritize lifesaving interventions and address emerging GBV issues, including technology-related violence and harmful practices, targeting vulnerable populations through integrated GBV and Sexual and Reproductive Health (SRH) approaches.
- 2. SRH Technical Working Group (TWG) Coordination:** UNFPA has helped establish SRH Working Groups at the national and regional levels to ensure a coordinated crisis response. These groups, co-chaired by the Ethiopian Public Health Institute (EPHI) or the Regional Health Bureau and UNFPA, coordinate closely with the health cluster and the GBV AoR to facilitate access to clinical management of rape (CMR) for GBV survivors by establishing common referral pathways and standard operating procedures.
- 3. Promoting Social Cohesion, Trust, Peace, and Security among young people:** UNFPA co-chairs the Youth, Peace, and Security (YPS) task force, supporting the integration of YPS into national development policies and frameworks. UNFPA is also assisting in developing the Ethiopian National Action Plan on YPS, focusing on activities that target youth and communities affected by shocks and conflict to promote social cohesion and peace.

Proposed key interventions





Priority Gender-Based Violence Interventions for 2025:

- Respond to GBV by delivering case management, psychosocial support, and legal aid to survivors.
- Prevent GBV through community awareness campaigns, gender norm transformation (engaging men and boys), training for community responders, and targeted messaging against FGM and child marriage.
- Mitigate GBV risks by providing dignity kits and multi-purpose cash assistance, promoting women's empowerment, and equipping vulnerable women and girls with life skills, vocational training, and start-up support.

Priority Sexual and Reproductive Health Interventions for 2025:

- Strengthen Health Facilities by equipping health centres and hospitals with emergency RH kits, life-saving commodities, and equipment to enhance SRH and GBV clinical services.
- Expand Mobile Services through establishing/strengthening needs-based Mobile Health Teams (MHTs) to deliver SRH and GBV information and services in hard-to-reach areas and IDP sites, and test innovative approaches like mobile health and nutrition clinics.
- Protect Health Workers with provision of infection prevention supplies and personal protective equipment (PPE) to service providers.
- Build Capacity through training of service providers in emergency SRH programming.
- Enhance Community Outreach through mobile community outreach and disseminate information on available SRH and GBV services.
- Deploy Skilled Personnel and Resources, including technical staff, including midwives, to crisis-affected facilities based on needs, and provide ambulances to improve referrals for emergency obstetric and newborn care in remote areas.
- Support Maternity Waiting Homes (MWHs) to decrease maternal and newborn mortality and morbidity.

Budget Summary

UNFPA MODE OF ENGAGEMENT	SRH	GBV	HPRP SUBTOTAL (\$)	REFUGEE
1 Support the provision of effective, safe, comprehensive, life-saving and high-quality reproductive health and GBV services, supplies or commodities	11,875,959	12,701,848	24,577,806	1,054,433
2 Capacity development of implementing partners, including on youth peace and security	2,448,888	4,421,758	6,870,647	299,484
3 Partnership and coordination including with communities and youth for peace, generation and dissemination of quality SRH and GBV data to aid humanitarian response planning	1,224,445	1,922,504	3,146,949	136,615
4 Support advocacy and any SRH, GBV and peace policy-related issues and knowledge management	1,787,397	178,928	1,966,325	79,821
TOTAL \$	17,336,690	19,225,038	36,561,728	1,570,353



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